

GRADD BOARD OF DIRECTORS MEETING

TO: Members and Associates of the Green River Area Development District Board of Directors

FROM: Office of the District

SUBJECT: Minutes of the Board of Directors Meeting of August 12, 2026

The Board of Directors of the Green River Area Development District (GRADD) held its monthly meeting August 12, 2026 at 10:30 a.m. The meeting was held at the Green River Area Development District, 300 GRADD Way, Owensboro, KY. Members in attendance are listed below.

BOARD OF DIRECTORS

DAVIESS COUNTY:	Judge/Executive Charlie Castlen, Mayor Patsy Mayfield, Nate Pagan
HANCOCK COUNTY:	Judge/Executive Johnny Roberts, Mayor Chad Gregory, Franklin Powers
HENDERSON COUNTY:	Judge/Executive Brad Schneider, Mayor Brad Staton, Mayor Ronda Moore Smith, Bill Markwell, Janeth Nicolas
McLEAN COUNTY:	Judge/Executive Curtis Dame, Mayor Betty Howard, Vicki Hughes
OHIO COUNTY:	Judge/Executive David Johnston, Mayor Paul Sandefur, Mayor Jeff Fuqua
UNION COUNTY:	Judge/Executive Adam O'Nan, Mayor Randy Greenwell, Melissa Coker
WEBSTER COUNTY:	Judge/Executive Steve Henry, Mayor Pat Clark, Ryan Hammack

COMMITTEE CHAIRS PRESENT

GRADD Hazard Mitigation Council - Jeremy Moore
Green River Transportation Committee - (Judge/Executive Adam O'Nan)
Green River Workforce Development Board - Mickey Dunbar
GRADD Water Management Council - Eric Hickman

*Excused absence

Johnny "Chic" Roberts, Chairman | Adam O'Nan, Vice Chairman | Curtis Dame, Secretary | Charlie Castlen, Treasurer | Kenneth J. Williams, Executive Director



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BOARD OF DIRECTORS ABSENT

DAVISS COUNTY:	*Henrietta Harris, *Lauren Osowicz *Robert Howard
HANCOCK COUNTY:	All present
HENDERSON COUNTY:	All present
McLEAN COUNTY:	All present
OHIO COUNTY	All present
UNION COUNTY:	All present
WEBSTER COUNTY:	All present

COMMITTEE CHAIRS ABSENT

Green River Area Council on Aging - (*Henrietta Harris)
Green River Economic Development Corporation - *Brad Davis

GUESTS AND STAFF PRESENT

Rep. Suzanne Miles, Kentucky State Representative
Max Karlon, Congressman Brett Guthrie's Office
Hunter Imbach, Congressman Brett Guthrie's Office
Mayor Sharon Nell Boyken, City of Livermore
Mayor LaDonna Tapp, City of Uniontown
Hollis Alexander, Kentucky Association of Counties
Brian Blank, Kentucky Department of Fish and Wildlife Resources
Jeremy Shiflet, Kentucky Department of Fish and Wildlife Resources
Kenny Williams, Executive Director, GRADD
Kemp Morgan, Deputy Director, GRADD
Cory Alexander, Director of Finance, GRADD
Leslie Wilson, Director of Aging and Social Services, GRADD
Sarah Duncan, Director of Waiver Services, GRADD
Skyler Stewart, Director of Community & Economic Development, GRADD
Michelle Drake, Director of Workforce Development, GRADD
Bryan Kennedy, Communications Officer, GRADD
Andrew Rudkosky, IT Director, GRADD
Devan Clark, HR Specialist, GRADD
Jenna Whitsell, Staff Accountant, GRADD
Lisa Moss, Staff Accountant, GRADD
Jill Gray, Assistant Director, Workforce Development, GRADD
Paula Payne, Workforce Development Coordinator, GRADD
Jennifer Alvey, GIS Analyst, GRADD
Monte Davenport, Local Government Advisor, GRADD
Leslie Rusher, Public Administration Specialist, GRADD
Jacob Matson, Infrastructure Planner, GRADD
Brandon Wirthwein, Community Development Planner, GRADD
Alexandra Bennett, Community Projects Coordinator, GRADD
Amber Gebhard, Community Partners Manager, GRADD
Kelli King, Family Caregiver Coordinator, GRADD
Lauren Wellman, Aging Case Manager Supervisor, GRADD

Tiffanye Corsey, Aging Case Manager, GRADD
Mary Poirier, Aging Case Manager, GRADD
Tiffany Lndsey, ADRC/SHIP Coordinator, GRADD
Sarah Clark, Case Management PDS Supervisor, GRADD
Amy Rowe, Case Management PDS Supervisor, GRADD
Megan Wood, Waiver Case Manager, GRADD
Taeron Hogg, Waiver Case Manager, GRADD
Brock Burger, Waiver/Administration Intern, GRADD
Luke Reffitt, Finance Intern, GRADD
Kate Wedding, GIS Intern, GRADD
Kim Wells, Executive Assistant, GRADD

I. CALL TO ORDER

'Chair Johnny "Chic" Roberts called the meeting to order at 10:30 a.m.

Mickey Dunbar opened the meeting with prayer. Chair Johnny "Chic" Roberts led the Pledge of Allegiance and welcomed guests to the meeting.

II. OLD BUSINESS

A. Secretary's Report

Secretary Curtis Dame presented the June 10, 2026 and the July 8, 2026 minutes of the GRADD Board of Directors meetings.

A motion was made by Curtis Dame and seconded by Charlie Castlen to approve the June 10, 2026 and July 8, 2026 minutes of the GRADD Board of Directors. A vote was taken and the motion carried.

Secretary Curtis Dame presented the June 10, 2026 minutes of the GRADD Executive Committee meeting.

A motion was made by Curtis Dame and seconded by Nate Pagen to approve the June 10, 2026 minutes of the GRADD Executive Committee. A vote was taken and the motion carried.

B. Treasurer's Report

Treasurer Charlie Castlen presented the Treasurer's Report for the periods of July 1, 2025 - May 31, 2026 and July 1, 2025 - June 30, 2026.

Treasurer Charlie Castlen reported for the eleven months ending May 31, 2026, GRADD has generated total revenues of \$47.6 million and incurred total expenses of \$45.17 million, resulting in a year-to-date operating surplus of \$2.43 million.

As of the May 31, 2026 both revenues and expenditures are approximately 92% of the annual budget. Revenues are exactly on target at 92%, while expenditures are at 87%, reflecting continued sound fiscal management and spending below budget even in the midst of building and property capital projects.

A motion was made by Charie Castlen and seconded by David Johnston to approve the Treasurer's Report for the Period of July 1, 2025 - May 31, 2026, which is subject to audit. A vote was taken and the motion carried.

Treasurer Charlie Castlen reported for the year ending June 30, 2026, GRADD has generated total revenues of \$51.72 million and incurred total expenses of \$49.57 million, resulting in a year-to-date operating surplus of \$2.15 million. At year end, revenues met expectations, coming in at 99.70% of budget. Expenditures came in under the annual budget at 95.56%, reflecting continued sound fiscal management and spending below budget even in the midst of building and property capital projects.

For the month of June, GRADD recorded revenues of \$4.12 million and expenses of \$4.39 million, resulting in a monthly deficit of approximately \$278,000. This temporary variance was solely attributable to the timing of a \$478,004 reimbursement that was expected in June but was received and recorded on July 2, 2026. As a result, the deficit existed for less than 24 hours and does not reflect the agency's underlying financial performance. As of June 30, 2026, GRADD maintained an operating cash balance of \$3.90 million, representing approximately six months of operating expenditures along with \$6.28 million in administrative reserves. Overall, GRADD remains in an exceptionally strong financial position.

A motion was made by Charlie Castlen and seconded by David Johnston to approve the Treasurer's Report for the period of July 1, 2025 - June 30, 2026, which is subject to audit. A vote was taken and the motion carried.

III. NEW BUSINESS

A. Guest Speaker

Chair Johnny "Chic" Roberts introduced Brian Blank, Community Outreach for the Kentucky Department of Fish and Wildlife Resources (KDFWR).

Brian Blank gave an overview of Department of Fish and Wildlife which included past achievements and the impact that outdoor recreation creates for Kentucky. Kentucky's fish and wildlife programs had a very active year focused on conservation, recreation, public access, research and community outreach and has made significant progress in protecting wildlife and habitats, improving outdoor recreation, expanding public lands, enforcing regulations, conducting scientific research and educating the public. The agency is expanding its reach and workforce while seeing strong public participation. Social media and fundraising are increasing public engagement, law enforcement recruitment is at an all-time high and Kentucky experienced a record-breaking spring turkey harvest.

Mr. Bland also spoke about new administrative regulation challenges such as new construction inspections and educating landowners on new regulations. Four listening tours have been held to gather feedback and an internal committee hopes to present to the KDFWR Commission in September.

B. Medicaid Litigation Resolution

Kenny Williams explained that for nearly 20 years the Area Development Districts (ADD's) have been providing services to participants in the Medicaid Waiver programs. The ADD's have built the relationships, knowledge, systems, and local expertise necessary to help people successfully navigate what can be a very complicated system. A recent proposal by the Kentucky Cabinet for Health and Family Services (CHFS) to move these services away from the ADD's and other existing providers towards a single statewide vendor has raised some very serious questions. Kentucky's State Auditor has sent a letter questioning whether there has been an adequate cost-benefit analysis to demonstrate that moving to a large statewide vendor will improve services or save taxpayer dollars. There are also concerns about the impact on participants. The Kentucky Council of Area Development Districts (KCADD) has also challenged the legal and procedural basis for the request for proposal submitted by CHFS. KCADD has requested documentation supporting CHFS's assertion that the request for proposal (RFP) is required by a federal corrective action plan and has questioned whether the proposed change is consistent with federal Medicaid requirements and participant choice. Mr. Williams explained the GRADD Executive Committee met earlier today and approved a request to authorize GRADD to join with the other ADD's in pursuing appropriate legal action and other advocacy necessary to protect the ability to provide these services and more importantly, protect the participants who depend upon them.

A motion was made by Adam O'Nan and seconded by David Johnston to approve the Medicaid Litigation Resolution. A vote was taken and the motion carried.

C. Service Awards

Chairman Johnny "Chic" Roberts presented a five-year service award to Megan Wood. Chair Roberts thanked Ms. Wood for her dedication to GRADD.

D. Committee Reports

1. Green River Area Council on Aging

Franklin Powers presented the minutes of the June 2, 2026 meeting of the Green River Area Council on Aging.

A motion was made by Franklin Powers and seconded by Bill Markwell to approve the June 2, 2026 minutes of the Green River Area Council on Aging. A vote was taken and the motion carried.

Franklin Powers reported the State Health Insurance Assistance Program (SHIP) will begin open enrollment for Medicare Part D starting October 15 - December 7, 2026. The Aging and Social Services Department will have two programs out for procurement this Fall. Those two programs are Kentucky Legal Aid and In-Home Services. AmeriCorps recruitment continues for new members. GRADD will have 25 spots for the new service year beginning in September. Andrew Law, GRADD's District Long Term Care Ombudsman, will be celebrating Residents Rights by hosting a forum for nursing home residents and staff on October 21, 2026. Caleb Farkas spoke to the Council at the August 4, 2026 meeting. He discussed services that Hospice provides in the area.

2. Green River Economic Development Corporation (EDC)

Monte Davenport presented the minutes of the May 6, 2026, May 27, 2026 and the July 1, 2026 meetings of the Green River Economic Development Corporation.

A motion was made by Steve Henry and seconded by Brad Schneider to approve the May 6, 2026, May 27, 2026 and July 1, 2026 minutes of the Green River EDC. A vote was taken and motion carried.

Monte Davenport reported the Green River EDC met on July 1, 2026 and approved a loan for Carrico Therapy Services, LLC and met on August 5, 2026 and approved a loan for Chrysanthemums, LLC DBA Meadow House Home, Gift, and Floral.

- Carrico Therapy Services, LLC - Kelsey Carrico is seeking funding in the amount of \$160,000 from the Revolving Loan Fund (RLF) Program to refinance existing debt obligations and establish a more sustainable debt structure that supports long term job retention and future growth.
- Chrysanthemums, LLC - Hannah Newton is seeking funding in the amount of \$70,000 from the RLF Program to purchase Meadow House Home, Gift and Floral in downtown Owensboro. Funding will be used to purchase inventory and working capital.

A motion was made by Adam O'Nan and seconded by Curtis Dame to approve Revolving Loans funds for Carrico Therapy Services, LLC in the amount of \$160,000 and Chrysanthemums, LLC in the amount of \$70,000. A vote was taken and the motion carried.

Mr. Davenport is currently working with one potential loan client and has sent out three applications in the July. The next meeting of the Green River EDC will be September 6, 2026.

3. GRADD Hazard Mitigation Council

Chair Jeremy Moore presented the minutes of the April 21, 2026 meeting of GRADD Hazard Mitigation Council.

A motion was made by Jeremy Moore and seconded by Adam O'Nan to approve the April 21, 2026 minutes of the GRADD Hazard Mitigation Council. A vote was taken and the motion carried.

Chair Jeremy Moore reported the GRADD Hazard Mitigation Council met July 21, 2026. Mike Page, Deputy Director of Daviess County Emergency Management, provided an overview of emergency planning and response during the 2026 ROMP Festival. Discussion focused on year-round multi-agency coordination, weather monitoring with the National Weather Service, and the severe rainfall and flooding conditions that ultimately led officials to cancel Saturday's activities and evacuate vulnerable camping areas. Henderson County Emergency Management led a discussion on the recent Innovative Readiness Training (IRT) events held in Henderson, Union, and Webster Counties. The regional partnership provided no-cost medical, dental, vision, behavioral health, nutrition, physical therapy, and veterinary services, delivering an estimated \$1.56 million in healthcare value through more than 20,000 procedures and care for 441 animals. The next meeting of the GRADD Hazard Mitigation Council is scheduled for October 20, 2026.

4. GRADD Regional Transportation Committee (RTC)

Chair Adam O'Nan reported Jennifer Alvey completed the Allocation of Staff Time and the Components Review. The next GRADD RTC meeting is scheduled for August 24, 2026.

5. GRADD Water Management Council

Chair Eric Hickman presented the minutes of the March 19, 2026 meeting of GRADD Water Management Council.

A motion was made by Erick Hickman and seconded by David Johnston to approve the March 19, 2026 minutes of the GRADD Water Management Council. A vote was taken and the motion carried.

Chair Eric Hickman reported the Kentucky Water/Wastewater applications are now being accepted. Application information has been sent to all elected officials and system operators. Applications are due by August 31, 2026. The next GRADD Water Management Council meeting is scheduled for September 17, 2026.

6. Green River Workforce Development Board

Chair Mickey Dunbar reported the Take-Off Tuesday Job Fairs continue weekly at the Kentucky Career Center.

The Fairs provide job seekers with the opportunity for on-site interviews. The August 5, 2026 Green River Workforce Development Board meeting will include a tour of the new HealthForce Kentucky Innovation Center. A video was shown sharing work-based learning opportunities.

E. Executive Director Report

Kenny Williams reported the following:

- Welcome to GRADD: Taeron Hogg, Waiver Case Manager; Lisa Moss, Staff Accountant; Tiffany Lindsey, ADRC/SHIP Coordinator; Devan Clark, HR Specialist; Mikayla Brasher, Waiver Case Manager, and Kate Wedding, GIS Intern; and
- Innovative Readiness Training success, by the numbers: Over the course of the mission: 2,525 patients received care; 441 animals were seen through the veterinary clinic. Medical teams completed 20,482 procedures, delivering an estimated \$1,562,919.94 in healthcare services at no cost to the communities. Among the services provided were: 1,138 pairs of prescription glasses and 6,013 dental procedures, giving many residents access to care they may have otherwise gone without. The mission also fulfilled an important military training objective. Service members completed 7,227 training hours, sharpening their clinical skills by working alongside civilian healthcare professionals in real-world settings while serving communities with identified healthcare needs.

Mr. Williams reported Kentucky formally opted into the federal scholarship tax credit program under House Bill 1, allowing approved 501(c)(3) nonprofit Scholarship Granting Organizations (SGOs) to receive charitable donations for K-12 student scholarships with a dollar-for-dollar tax credit of up to \$1,700 per year. Actual scholarship distribution through these newly registered SGOs begins January 1, 2027. The ADDs have come together to form an SGO and have already filed paperwork for the 501(c)(3) status for the SGO. Mr. Williams noted GRADD will not operate the SGO, determine scholarship recipients, manage donations or administer the program. Those responsibilities belong exclusively to the Kentucky Education Fund as an independent nonprofit organization. GRADD's role, along with the other fourteen ADDs, is simply to help establish the statewide framework and provide regional connectivity.

F. Frankfort and Washington Updates

Representative Suzanne Miles introduced Max Karlton and Hunter Imbach from Congressman Brett Guthrie's Washington office. Representative Miles reported the Ratepayer Protection Act, which would stop everyday utility customers from paying higher electric bills to support heavy energy use from artificial intelligence (AI) and tech data centers, is advancing. Congressman Guthrie also continues work on the Energy Resurgence (POWER) Act, a package of Energy and Commerce Committee bills, to address America's permitting system and lower energy costs for Americans.

IV. INTERGOVERNMENTAL REVIEWS

Monte Davenport, Local Government Advisor, presented the following regional Executive Orders.

FY 2027 Planning Work Program
Kentucky Transportation Cabinet - Division of Planning KY202606110588

Sacramento Gravity Sewer Project
City of Sacramento KY20260618037

Rural Business Development Grant (RBDG)
Elite Roadside Service LLC KY202606160622

Providence Grid Resilience Project
City of Providence KY202607150863

The Union County Kentucky Generator Risk Mitigation Project
Union County KY202607150866

The Union County Kentucky Community Safe Rooms Risk Mitigation Project
Union County KY20260715865

69kV Transmission System Hardening Project
City of Owensboro KY202607140852

Outdoor Warning Siren Modernization Project
Hancock County Fiscal Court KY202607140854

Substation Protective Relay Modernization
City of Henderson KY202607140853

Women's Addiction Recovery Manor Recovery Housing Project
Women's Addiction Recovery Manor KY202607010715

McLean Community Safety Center
McLean County Fiscal Court KY202607140850

FY 2027 Planning Work Program
Kentucky Transportation Cabinet - Division of Planning KY202606110588

Sacramento Gravity Sewer Project
City of Sacramento KY20260618037

Rural Business Development Grant (RBDG)
Elite Roadside Service LLC KY202606160622

A motion was made by Charlie Castlen and seconded by Curtis Dame to recommend endorsement of the above-stated Regional Executive Orders. A vote was taken and the motion carried.

V. CHAIR COMMENTS

Chair Johnny “Chic” Roberts made the following announcements:

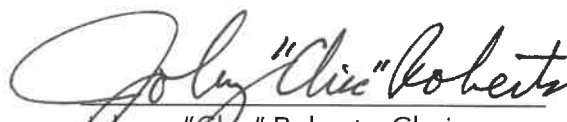
- Congratulations to the Ohio County Water District on being named 2026 Outstanding Water Treatment Plant. Ohio County Water District was selected out of over 930 public water systems across Kentucky and Tennessee for outstanding water treatment, compliance, and continuous improvement;
- Congratulations to Monte Davenport on graduating from the Kentucky Institute for Economic Development (KIED). This intensive four-day professional training course presented by the Kentucky Association for Economic Development (KAED) provides mayors, city officials, economic developers, and community leaders with core foundational training in local economic growth;
- Congratulations to the City of Uniontown on being awarded funding from the Local Assistance Road Program;
- Congratulations to the Whitesville Water Works on being a finalist for the 2026 Wooden Bucket Award. Winner will be announced on August 25, 2026; Congratulations to the City of Hartford on being awarded funding from the Land and Water Conservation Fund; and
- Congratulations to the City of Livermore on the grand opening of the Depot Park Splash Pad.

VI. OTHER BUSINESS

None.

VII. ADJOURNMENT

There being no further business to discuss, the meeting was adjourned.


Curtis Dame, Secretary
Johnny “Chic” Roberts, Chair